



Wednesday, 16 September 2026

Dear Sir/Madam

A meeting of the Overview and Scrutiny Committee will be held on Thursday, 24 September 2026 in the Council Chamber, Council Offices, Foster Avenue, Beeston, NG9 1AB, commencing at 6.00pm.

Should you require advice on declaring an interest in any item on the agenda, please contact the Monitoring Officer at your earliest convenience.

Yours faithfully

Zulfiqar Darr
Chief Executive

To Councillors:	S Dannheimer (Chair)	H Land
	S Webb (Vice-Chair)	D L MacRae
	J M Owen (Vice-Chair)	A W G A Stockwell
	S J Carr	C M Tideswell
	H L Crosby	E Winfield
	H J Faccio	K Woodhead
	K A Harlow	

A G E N D A

1. Apologies

To receive apologies and to be notified of the attendance of substitutes.

2. Declarations of Interest

Members are requested to declare the existence and nature of any disclosable pecuniary interest and/or other interest in any item on the agenda.

Further information can be found at: [Member Code of Conduct of Broxtowe Borough Council](#)

3. Minutes (Pages 3 - 6)

The Committee is asked to confirm as a correct record the minutes of the meeting held on 18 June 2026.

4. Consideration of Call - In

To consider any matter referred to the Committee for a decision in relation to the call in of a decision.

5. Spotlight Review: Lime Bikes (Pages 7 - 12)

To consider the operation of the Lime shared e-bike scheme within Broxtowe Borough, examine concerns raised by residents and stakeholders, assess governance and accountability arrangements and identify recommendations for consideration by the Overview and Scrutiny Committee and Cabinet.

6. Consideration of Topics for an Upcoming Scrutiny Review

The Committee will review a request for Scrutiny received from Councillor B C Carr. Information will be distributed at the meeting.

7. Cabinet Work Programme (Pages 13 - 14)

To inform the Committee of items on the Cabinet's work programme, from which items for scrutiny may be identified.

8. Work Programme (Pages 15 - 18)

Committee is asked to approve its Work Programme, including identifying topics for scrutiny, that will help to achieve the Council's key priorities and associated objectives.

OVERVIEW AND SCRUTINY COMMITTEE

THURSDAY, 18 JUNE 2026

Present: Councillor S Dannheimer, Chair

Councillors: S Webb (Vice-Chair)
J M Owen (Vice-Chair)
S J Carr
H L Crosby
H J Faccio
A W G A Stockwell
C M Tideswell
E Winfield
K Woodhead
A Kingdon (substitute)

Apologies for absence were received from Councillors K A Harlow, H Land and D L MacRae.

101 DECLARATIONS OF INTEREST

There were no declarations of interest.

102 MINUTES

The minutes of the meeting that took place on Thursday, 25 March 2026 were confirmed as a true and accurate record.

103 MINUTES FROM WORKING GROUPS

There were no minutes from working groups to be considered.

104 CONSIDERATION OF CALL - IN

There were no call-ins to be considered.

105 ANNUAL SCRUTINY REPORT 2025-26

The Committee noted the content of the report.

106 CEMETERY MEMORIALS

Following an Officer's introduction of the report, The Committee noted that they were happy to see consultation with the Friends of Broxtowe Cemeteries and others and referred to involvement of health and safety in the proposals. Members discussed the recommendation to allow some decorations on graves on specific anniversaries and complimented the Regulations.

(Cllr Kingdon entered the meeting at 18.03)

A member noted that the purpose of the report was to monitor progress, not discuss the appropriateness of the proposals already agreed.

The Committee noted the report.

107 BROADGATE TOILETS

The Committee discussed the report and its proposals, with Members voicing scepticism about the feasibility of a Community Toilet Scheme but advocating for the benefits of public toilets, especially for parents and those with disabilities.

Some Members expressed concern for members of staff who had received threats, as well as antisocial behaviour associated with the site, and raised the prospect of temporary or permanent closure. Budgetary constraints and the possibility of a public consultation were also discussed. It was clarified that incidents of abuse against staff are reported to the Police.

The Chair asked to see an Equality Impact Assessment (EqIA) relating to potential closure of the toilets and suggested a further meeting on the issue with Ward Members.

(Councillor Tideswell entered the meeting at 18.21)

The Committee RESOLVED to request that the Interim Director of Environment and Leisure, in conversation with the Chief Executive, explore options relating to temporary closure of the Broadgate Toilets due to concerns for public and staff safety, potentially including public consultation.

108 TERMS OF REFERENCE - MISSED BIN COLLECTIONS SUB COMMITTEE

The Committee discussed the report on the Sub Committee's Terms of Reference.

The Interim Director of Environment and Leisure asked that a reference to present policies was added to the Terms of Reference. Upcoming changes to waste collection practices were discussed.

The Committee RESOLVED to approve the terms of reference and that the Missed Bins Sub Committee undertake its review.

109 TERMS OF REFERENCE - LIME BIKES SPOTLIGHT REVIEW

The Committee considered a brief report on an upcoming Spotlight Review into Lime bikes in the borough, as well as its Terms of Reference.

The Committee RESOLVED to approve the Terms of Reference and that the Lime bikes Spotlight Review proceed.

110 WORK PROGRAMME

The Committee noted their work programme after discussing a number of items.

111 CABINET WORK PROGRAMME

The Committee noted the Cabinet Work Programme.

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Report of the Monitoring Officer

Spotlight Review: Lime Bikes

1. Purpose of Report

To consider the operation of the Lime shared e-bike scheme within Broxtowe Borough, examine concerns raised by residents and stakeholders, assess governance and accountability arrangements and identify recommendations for consideration by the Overview and Scrutiny Committee and Cabinet.

2. Recommendation

The Committee is asked to RESOLVE that the recommendations identified in the spotlight review be approved.

3. Detail

The Lime Bikes scheme is currently operating within Broxtowe Borough under an informal pilot arrangement that was initially supported through the UK Shared Prosperity Fund (UKSPF) Panel and subsequently received Cabinet approval in January 2025.

The spotlight review was held on 7 August 2026 and included representatives from Lime Bikes, Broxtowe Borough Council's Economic Development team, elected Members and members of the public.

The review considered the impact of the scheme on residents, public spaces, transport connectivity, health outcomes and environmental objectives. Alongside concerns relating to parking, enforcement and accountability of the individual organisations.

Further information can be found in the **Appendix**.

4. Financial Implications

The comments from the Interim Deputy Chief Executive and Section 151 Officer were as follows:

There are no additional financial implications for the Council to consider at this stage. Any significant budget implications in the future, over and above virement limits, would require approval by Cabinet.

5. Legal Implications

The comments from the Monitoring Officer / Head of Legal Services were as follows:

Whilst there are no direct legal implication arising from this report, the legal services team will be able to support and advise as required as the project progresses.

6. Human Resources Implications

Not applicable.

7. Union Comments

Not applicable.

8. Climate Change Implications

Any climate change implications are contained within the report.

9. Data Protection Compliance Implications

This report does not contain any OFFICIAL(SENSITIVE) information and there are no Data Protection issues in relation to this report.

10. Equality Impact Assessment

Not applicable.

11. Background Papers

Nil.

AppendixBackground

Lime Bikes operates a dockless e-bike rental scheme across Nottingham through a partnership with Nottingham City Council.

This scheme has been expanded into the Broxtowe Borough Council area through the application of the UKSPF fund and Cabinet approval. A trial period was established for Lime Bikes to operate in Broxtowe Borough and has continued to do so from January 2025.

Users hire the bikes via a mobile application and are required to park them within designated parking bays at the end of their journey. Riders who fail to comply can receive financial penalties and may ultimately be banned from the platform.

1. Parking and Obstruction Issues

The most significant concern raised during the spotlight review related to the inappropriate parking of Lime Bikes, particularly within Beeston and other high-footfall areas.

Members and residents highlighted instances of bikes being left in unsuitable locations, creating obstructions and affecting public amenity.

Lime acknowledged that parking compliance remains a challenge but advised that additional parking bays can reduce instances of abandoned or poorly parked bikes.

The use of GPS-designated parking bays and operational relocation of bikes was outlined as part of the current management approach.

2. Enforcement and User Behaviour

Evidence provided by Lime demonstrated that enforcement measures are in place for inappropriate use of the scheme, including:

- Warnings issued for breaches of user conditions.
- Financial penalties following repeated offences.
- Permanent bans for serious or persistent misuse.
- Age-verification processes including selfie verification technology.
- Monitoring of journeys through trip data.

However, concerns remained regarding:

- Pavement riding and anti-social behaviour.
- Underage usage.
- Ability of banned users to circumvent restrictions through new email addresses and payment methods.
- Apparent limitations in traceability and identification of offenders.

Members considered that enforcement arrangements require ongoing review and stronger regulatory support.

3. Governance and Accountability

The review identified some uncertainty regarding governance arrangements for the scheme.

Whilst the UKSPF Panel approved funding support and Cabinet approved the trial arrangement in January 2025, questions were raised regarding:

- The informal status of the pilot.
- The absence of a defined end date.
- The role and responsibilities of Broxtowe Borough Council, Nottingham City Council, Nottinghamshire County Council and Lime.
- The extent of consultation with highways authorities.

It was noted that current national legislation offers limited regulation of shared e-bike schemes, although future legislative changes through wider devolution and transport reforms may provide a more robust regulatory framework.

4. Data Availability and Performance Monitoring

Members expressed concern regarding the limited availability of Broxtowe-specific performance information.

While Lime provided headline figures across Nottingham City and Broxtowe combined, detailed information relating specifically to Broxtowe was unavailable at the time of the review.

The Committee considered that effective scrutiny requires:

- Broxtowe-specific usage data.
- Complaint data.
- Enforcement statistics.
- Information on bike recovery, maintenance and vandalism incidents.
- Monitoring of parking compliance.

5. Operational Considerations

Several operational matters were discussed, including:

- Between 100 and 300 bikes are available within the operating area.
- Full parking bays can be disabled within the app.
- Bays can be temporarily suspended during events.
- Bays can be temporarily increased in capacity during events.
- Bikes are relocated when designated bays reach capacity.
- Vandalism remains an issue in parts of Broxtowe.

- Battery-related concerns previously raised in Stapleford have reportedly improved following operational changes by Lime.

6. Benefits of the Scheme

Despite concerns, the review acknowledged several potential benefits associated with the scheme, including:

- Sustainable transport options.
- Reduction in car journeys.
- Improved connectivity.
- Public health and wellbeing benefits through active travel.
- Support for local and regional carbon reduction objectives.

Members recognised the importance of balancing these benefits against the concerns raised by residents and ensuring appropriate management arrangements are in place.

Actions Identified During the Review

1. Lime to provide complaint data specific to the Council.
2. Lime to provide Broxtowe-specific operational and usage data where available.
3. Economic Development and relevant officers to explore whether WISE, the Council's environmental enforcement contractor, could be used to address issues relating to abandoned bikes and recovery costs.
4. A dedicated contact email address to be established to improve communication and reporting.
5. A visit to the Lime operational warehouse to be arranged for members.
6. Signage requirements to be reviewed and progressed through appropriate officers.

Conclusions

The review found that the Lime Bikes scheme provides potential transport, environmental and health benefits; however, a number of concerns remain regarding parking compliance, anti-social behaviour, enforcement effectiveness, governance arrangements, and access to local performance data.

The absence of a formal review period or agreed end date for the pilot arrangement limits opportunities for structured evaluation. Members considered that stronger monitoring arrangements and clearer accountability mechanisms would assist in addressing public concerns whilst allowing the benefits of the scheme to continue.

Recommendations to Overview and Scrutiny Committee

The Overview and Scrutiny Committee is asked to recommend that Cabinet:

- 1. Ask that Lime consider their ability to implement temporary parking bays and increases in patrols surrounding events where higher foot traffic is suspected. Physical corrals should be used instead of digital corrals or painted lines on the ground, where possible.**
- 2. Consider the introduction of an end date for the informal service trial currently underway with Lime.**
- 3. Direct the Economic Development team to investigate the provision of further Lime parking bays to aid better parking and help reduce the number of poorly parked bikes.**
- 4. Consider the viability of introducing a system by which Broxtowe Borough Council may issue fines to Lime for the collection of poorly parked or dumped bikes, as have other authorities around the country.**

Report of the Leader of the Council

Cabinet Work Programme

1. Purpose of Report

Cabinet is asked to approve its Work Programme, including potential key decisions that will help to achieve the Council's key priorities and associated objectives.

2. Recommendation

Cabinet is asked to RESOLVE that the Work Programme, including key decisions, be approved.

3. Detail

The Work Programme for future meetings is set out below. Key decisions and exempt items are marked with *.

3 November 2026	• Local Government Reorganisation Update • Regulator of Social Housing Update • Medium Term Financial Strategy and Business Strategy 2027/28 • Play Strategy • Environmental Enforcement • Cultural Strategy • Communications and Engagement Strategy • Annual Events Programme 2027/28 • Vulnerable Person Strategy • Substance Misuse Strategy • Serious Organised Crime Strategy* • Restructure Environmental Health, Licensing and Private Sector Housing* • Parks Standard • Food Waste – Expansion of Establishment* • Expansion of Refuse Fleet+ • Hate Crime Strategy 2026/29 • Workforce Profile 2025/26
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4. Key Decisions

This is not key decision.

5. Financial Implications

There are no additional financial implications.

6. Legal Implications

The terms of reference are set out in the Council's constitution. It is good practice to include a work programme to help the Council manage the portfolios.

7. Human Resources Implications

There are HR implications purely from the point of view of clarifying roles and responsibilities of Council Officers and responsibilities of partner agencies as required.

8. Union Comments

Not applicable.

9. Climate Change Implications

Not applicable.

10. Data Protection Compliance Implications

This report does not contain OFFICIAL(SENSITIVE) information. There are no Data Protection issues in relation to this report.

11. Equality Impact Assessment

There are no Equality Impact Assessment issues.

12. Background Papers

Nil.

Report of the Monitoring Officer

Scrutiny Work Programme

1. Purpose of report

The purpose of this report is to make Members aware of matters proposed for and undergoing scrutiny. This is in accordance with all the Council's priorities.

2. Recommendation

The Committee is asked to CONSIDER the report and RESOLVE to agree subjects to be considered for review including those submitted as suggestions for scrutiny.

3. Detail

Details of the reviews currently suggested on the work programme are within **Appendix 1**.

Members may wish to consider new topics using the criteria below for their current programme:

- Issues identified by Members as a key issue for the public
- Issue has a significant local impact
- Significant public dissatisfaction (e.g. through complaints)
- Issue raised by auditors
- New government guidance/legislation
- New evidence provided by external organisation
- Poor performance (e.g. evidence from performance indicators)
- High level budgetary commitment
- Pattern of budgetary overspending.

The work programme for business to be discussed at upcoming meetings are as follows:

19 November 2026	• Recycling Banks Review • Bring Recycling Sites • Trade waste • Update: Equality, Diversity and Inclusion in Council Parks • Missed Bins
18 January 2027	• Budget Proposals and Associated Strategies • Environmental Enforcement
19 January 2027	• Budget Proposals and Associated Strategies

4. Financial Implications

The comments from the Interim Deputy Chief Executive and Section 151 Officer were as follows:

There are no additional financial implications.

5. Legal Implications

The comments from the Head of Legal were as follows:

The terms of reference are set out in the Council's constitution. It is good practice to include a work programme to help the Council manage the portfolios.

6. Human Resources Implications

Not applicable.

7. Union Comments

Not applicable.

8. Climate Change Implications

This report does not contain any climate change implications.

9. Data Protection Compliance Implications

This report does not contain OFFICIAL(SENSITIVE) information. There are no Data Protection issues in relation to this report.

10. Equality Impact Assessment

There are no Equality Impact Assessment issues.

11. Background Papers

Nil.

Appendix 1

1. Topics agreed by the Overview and Scrutiny Committee

	Topic	Topic suggested by	Link to corporate priorities/values
1.	Budget Consultation	Overview and Scrutiny Committee	All Corporate Priorities.
2.	Building Control	Councillor B C Carr agreed by the Overview and Scrutiny Committee to put on hold. Awaiting the outcome of a report to Cabinet.	A good quality home for everyone.

2. Update items

	Title	Length	Expected date	Link to corporate priority
1.	Equalities, Diversity and Inclusion in Council Parks	<i>Update paper</i>	June 2026	Invest in our towns and our people
2.	Equalities, Diversity and Inclusion at the D.H. Lawrence Birthplace Heritage Museum	<i>Update papers</i>	June 2026	A safe place for everyone; healthy and supported communities
3.	Cemetery memorials	<i>Update paper</i>	June 2026	Protect the environment for the future

3. Items referred from Cabinet

	Title	Details	Expected date	Link to corporate priority
1.	Renters Rights Act 2025 - Private Sector Housing Enforcement Policy	At its 2 June meeting, Cabinet resolved that '<i>The Overview & Scrutiny Committee be requested to conduct regular reviews of the progress and implementation of the Policy.</i>' This is to be considered by the Overview and Scrutiny Committee on 18 June, and a decision taken on whether it should be scrutinised.	<i>To be determined</i>	Invest in our towns and our people